

Minerals and Waste Local Development Scheme

March 2009- Version 5.

**Bedford Borough, Central Bedfordshire & Luton
Borough Council - Minerals and Waste
Development Scheme
2009**

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Diagram 1 – The Minerals and Waste Development Framework

This is the Minerals and Waste Development Scheme. It is the Council's project plan and programme for the production of all documents to be included within the Minerals and Waste Development Framework. The Framework consists of a number of Minerals and Waste Development Plan Documents, and together these set out the detailed land use policies and proposals for the extraction of minerals and management of waste in the area of Bedford Borough Council, Central Bedfordshire Council, and Luton Borough Council. .

This document can be made available in a range of languages, large print, Braille, on tape, electronic and accessible formats.

ਇਹ ਸਨ 2005 ਲਈ ਬੈਡਫੋਰਡਸ਼ਾਇਰ ਅਤੇ ਲੂਟਨ ਦੀ ਮਿਨਰਲਜ਼ ਅਤੇ ਵੇਸਟ ਲੈਂਡ ਪਲਾਨ (ਪਾਵਲਾ ਰਿਵਾਜ) ਹੈ। ਇਸ ਪਰਚੇ ਵਿਚ ਸੰਨ 2000 ਤੋਂ 2015 ਤੱਕ ਬੈਡਫੋਰਡਸ਼ਾਇਰ ਅਤੇ ਲੂਟਨ ਵਿਚ ਖਣਿਜ ਪਦਾਰਥਾਂ ਨੂੰ ਕੱਢਣ ਅਤੇ ਕੂੜੇ-ਕਰਕਟ ਦੇ ਪ੍ਰਬੰਧ ਲਈ ਜ਼ਮੀਨ ਦੀ ਵਰਤੋਂ ਦੀਆਂ ਵਿਸਤ੍ਰਿਤ ਨੀਤੀਆਂ ਅਤੇ ਤਜਵੀਜ਼ਾਂ ਨੂੰ ਸ਼ਾਮਲ ਕੀਤਾ ਗਿਆ ਹੈ। ਬੈਡਫੋਰਡਸ਼ਾਇਰ ਕਾਉਂਟੀ ਕੌਂਸਲ, ਮਿਨਰਲਜ਼ ਐਂਡ ਵੇਸਟ ਪਲੈਨਿੰਗ ਟੀਮ ਨੂੰ 01234 363222 'ਤੇ ਫੋਨ ਕਰਕੇ ਜਾਂ ਲੂਟਨ ਬਾਰੋ ਕੌਂਸਲ ਦੀ ਲੈਂਡ ਪਲੈਨਿੰਗ ਟੀਮ ਨੂੰ 01582 546315 'ਤੇ ਫੋਨ ਕਰਕੇ ਇਹ ਪਰਚਾ ਵੱਖ ਵੱਖ ਬੋਲੀਆਂ, ਵੱਡੇ ਅੱਖਰਾਂ, ਬਰੇਲ, ਟੇਪ 'ਤੇ, ਈਮੇਲ ਰਾਹੀਂ ਜਾਂ ਹੋਰ ਪ੍ਰਬੰਧਕ ਯੋਗ ਸਕਲਾਂ ਵਿਚ ਹਾਸਲ ਕੀਤਾ ਜਾ ਸਕਦਾ ਹੈ।

এটা হলো বেডফোর্ডশায়ার ও লুটন 'মিনারেলস্ অ্যান্ড ওয়েস্ট ডেভলপ്മেন্ট স্কীম', অর্থাৎ খনিজ ও বর্জ্য পদার্থ উন্নয়ন কর্মসূচি। এটা 'মিনারেলস্ অ্যান্ড ওয়েস্ট ডেভলপ്മেন্ট ফ্রেমওয়ার্ক' বা খনিজ ও বর্জ্য পদার্থ উন্নয়ন পরিকাঠামোর অন্তর্গত সমস্ত দলিল রচনার জন্য এই দুই কর্তৃপক্ষের কর্ম-পরিকল্পনা ও কার্যক্রম। এই পরিকল্পনায় বেশ কয়েকটা 'মিনারেলস্ অ্যান্ড ওয়েস্ট ডেভলপ്മেন্ট ডকুমেন্টস্' বা খনিজ ও বর্জ্য পদার্থ উন্নয়ন-সংক্রান্ত দলিল আছে এবং একসাথে এগুলি বেডফোর্ডশায়ার ও লুটন এলাকায় খনিজ পদার্থ নিষ্কাশন ও বর্জ্য পদার্থ ব্যবস্থাপনার জন্য ভূমি ব্যবহার-সংক্রান্ত বিস্তারিত নীতিমালা ও প্রস্তাবসমূহ বর্ণনা করছে।

এই দলিল বিভিন্ন ভাষায়, বড় হরফে ছাপা, ব্রেইল বা অঙ্কলিপি, টেপ-এ ধারণ করা, বৈদ্যুতিন এবং অন্যান্য সহজে ব্যবহারের উপযোগী সংস্করণে পাওয়া যায় এই দুই জায়গা থেকে : বেডফোর্ডশায়ার সিটি কাউন্সিল, মিনারেলস্ অ্যান্ড ওয়েস্ট প্ল্যানিং টিম, টেলিফোন নম্বর 01234 363222 অথবা লুটন বারা কাউন্সিল, লোক্যাল প্ল্যানিং টিম, টেলিফোন নম্বর 01582 546315.

આ બેડફોર્ડશાયર (Bedfordshire) અને લ્યુટન (Luton) મિનરલ્સ અને વેસ્ટ ડેવલપમેન્ટ સ્કીમ છે. તે સત્તાવારતાઓની પરિચયનાની કાર્યક્રમ છે અને બંને દસ્તાવેજો તૈયાર કરવાનો કાર્યક્રમ છે કે જેનો મિનરલ્સ અને વેસ્ટ ડેવલપમેન્ટના ફોર્મવર્કમાં (માળખામાં) સમાવેશ થશે. આ ફોર્મવર્ક સંપૂર્ણ મિનરલ્સ (ખનિજ) અને વેસ્ટ ડેવલપમેન્ટ ધ્યાનના દસ્તાવેજનો અને છે અને આ સાથે બેંચા મળીને જમીનના ઉપયોગની વિગતવાર નીતિઓ અને બેડફોર્ડશાયર અને લ્યુટનમાં ખનિજના નિષ્કર્ષણ (કાર્ટ) અને બચાવના પ્રબંધનો પ્રસ્તાવ દર્શાવે છે.

આ દસ્તાવેજ કોઈપણ ભાષાઓ, મોટા છાપેલા અક્ષરો, અંગ્રિકિય (બ્રેઈલ), ટેપ ઉપર, ઇલેક્ટ્રોનિક (વીજળીક) અને સુગમતાવાળી રચનાઓમાં મળી રહેશે: બેડફોર્ડશાયર કાઉન્ટિ કાઉન્સિલ (Bedfordshire County Council), મિનરલ્સ અને વેસ્ટ ધ્યાનિંગ ટીમમાં 01234 363222 ઉપરથી અથવા લ્યુટન (Luton) બારો કાઉન્સિલ, લોકલ પ્લાનિંગ ટીમ 01582 546315 ઉપરથી.

Kjo eshte skema per zhvillim per Minerale dhe Mbeturina te Bedford Central Bedfordshire dhe Luton. Eshte plani dhe programi i projektit te autoriteteve per prodhimin e te gjitha dokumenteve qe te perfshihen mbrenda stuktures per zhvillimin e Mineraleve dhe Mbeturinave. Struktura permban nje numer te dokumenteve te planit per zhvillimin e Mineraleve dhe Mbeturinave dhe se bashku keto shpallin ligjet per perdorimin e hollesishem te tokes dhe propozimet per nxerjen e mineraleve dhe suksesin ne kontrollimin e mbeturinave ne

Ky dokument mund te jene ne dispozicion ne gjuhe te ndryshme, me shkronja te medha, Braille (gjuhen e te verberve), ne kasete, elektronike dhe formate te perdorshme nga;

یہ ایک بیڈفورڈ شائر اور لوتن کیلئے مینیرلز اینڈ ویسٹ ڈویلپمنٹ سکیم (معدنیات اور فالتوا اشیاء کے متعلق ترقیاتی سکیم) ہے۔ یہ اٹھارہ مہینوں کا ایک تجویز کردہ منصوبہ اور دستاویز کی پیشکش کا ایک پروگرام ہے، جو کہ مینیرلز اینڈ ویسٹ ڈویلپمنٹ فریم ورک (معدنیات اور فالتوا اشیاء کے متعلق ترقیاتی ڈھانچہ) میں شامل ہے۔ اس پروگرام کا ڈھانچہ بہت سے مینیرلز اینڈ ویسٹ ڈویلپمنٹ پلان پر مشتمل ہے۔ اور یہ مل کر زمین (جگہ) کے استعمال کی تفصیلی پلانیشن اور لوتن اور بیڈفورڈ شائر کے علاقے میں تجویز کردہ معدنیات نکالنے اور فالتوا اشیاء کے انتظام کے بارے میں بتاتا ہے۔

یہ دستاویز آپ کو بہت سی زبانوں میں ترجمے کے ساتھ، بڑے حروف میں، بریل (ناہنگوں کے لئے ابھری ہوئی لکھائی) میں، آواز کی صورت میں ٹیپ پر، ای میل کے ذریعے، اور دوسری صورت/ساخت میں بیڈفورڈ شائر کونٹری کونسل کی مینیرلز اینڈ ویسٹ پلاننگ ٹیم سے اس نمبر 01234 363222 پر دستیاب ہے یا آپ لوتن راکونسل کی لوکل پلاننگ ٹیم سے اس نمبر 01582 546315 پر فون کر کے حاصل کر سکتے ہیں۔

To jest Bedfordshire and Luton Minerals and Waste Development Scheme [Plan o wydobywaniu minerałów i pozbycia się odpadów]. Władza posiada plan i program aby wszystkie dokumenty potrzebne w podstawach Minerals and Waste Development były przedstawione. Ta podstawa ma kilka dokumentów planu Minerals and Waste Development i razem podają szczegółowe sprawozdanie o użytku ziemi i propozycje o wydobywaniu minerałów i pozbycia się odpadów w Bedfordshire i Luton.

Można otrzymać ten dokument we wielu językach, w dużym druku, w Braille'u, nagrane na taśmie i w formacie elektronicznym i przystępnym od Bedfordshire County Council, Minerals and Waste Planning Team pod numer 01234 363222 lub Luton Borough Council, Local Plans Team pod numer 01582 546315.

Questo è il progetto di sviluppo Minerali e Rifiuti del Bedfordshire e di Luton. Si tratta del piano progettuale e programmatico delle amministrazioni locali per la produzione di tutti i documenti che verranno inclusi nell'ambito della struttura di sviluppo Minerali e Rifiuti. Questa struttura consiste di un certo numero di documenti relativi al piano di sviluppo Minerali e Rifiuti, che nel loro insieme espongono in maniera dettagliata le linee di condotta per l'utilizzo del territorio e le proposte riguardanti l'estrazione dei minerali e la gestione dei rifiuti nel Bedford, Central Bedfordshire, e a Luton.

È possibile ottenere questo documento in varie lingue, in grandi caratteri, in Braille, su nastro, e in vari formati elettronici accessibili contattando: Bedford Borough Council, Minerals and Waste Planning Team, tel. (01234) 221854, Central Bedfordshire County Council, Minerals and Waste Planning Team, tel. (01462) 611329, oppure Luton Borough Council, Regional Plans Team, tel. 01582 546314.

Introduction

The 2004 Act

- 1.1 The Planning and Compulsory Purchase Act (2004) has brought about major changes in the planning system. The overall aim of the new system is to speed up the planning process, as well as to increase community involvement within the process. Regional Spatial Strategies are replacing Structure Plans, and for the Plan area this means the East of England Plan (published on May 2008) which replaces the Bedfordshire Structure Plan. Local Plans are being replaced by Local Development Frameworks (LDF), which will contain a suite of documents called Development Plan Documents and Supplementary Planning Documents (see 'diagram 1' below). Specific to minerals and waste, the Bedfordshire and Luton Minerals and Waste Local Plan will be replaced by the Development Plan Documents within the Minerals and Waste Development Plan Framework. Until existing policies are replaced by policies in the LDF, Local Plans retain development plan status and their policies are automatically "saved" for 3 years. Diagram 1 shows the contents of the Minerals and Waste Development Framework, including the Minerals and Waste Local Development Scheme, which has the role of a project plan. The object is to show the range of documents that will be produced and the timescale for their production.

Changed Circumstances

- 1.2 The first Minerals and Waste Development Scheme was approved in 2005, and then amended in 2006 and again in 2007. Changed circumstances include revised guidance concerning the production of Local Development Frameworks (Planning Policy Statement 12 – creating strong safe and prosperous communities through Local Spatial Planning), and local government reorganisation. The revised PPS12 published in June 2008, amended the form and content of Local Development Documents, and how they are to be produced. In addition, a new Waste Strategy for England was published in 2007 which will help to guide the work.
- 1.3 The second reason an amended Local Development Scheme is brought forward relates to the reorganisation of Local Government in Bedfordshire, which has resulted in three unitary Authorities. Bedford Borough Council, Central Bedfordshire Council, and Luton Borough Council are now the Councils responsible for minerals and waste planning in their areas ("Minerals and Waste Planning Authorities"), as well as for progressing the Minerals and Waste Development Framework jointly. This Framework will consist of a collection of documents that bring forward the spatial strategies, detailed land use policies, and proposals for the extraction of minerals and management of waste in their areas.

Shared Service

- 1.4 The Minerals and Waste Development Framework will be produced and progressed by a Joint Minerals and Waste Planning Team, employed by Central Bedfordshire, but working on behalf of the three unitary authorities. In respect of minerals and waste developments it will provide the most specifically relevant areas of policy for guiding decisions on these forms of developments by the three Councils. Unlike the Minerals and Waste Local plan, which was a single document, the Minerals and Waste

Development Framework (MWDF) comprises a portfolio of documents as shown in Diagram 1. The programme for production of these plans is set out in this document, which is the Minerals and Waste Local Development Scheme (MWLDS). Along with this MWLDS, the Minerals and Waste Development Framework will contain Minerals and Waste Development Documents (MWDD's). These consist of Development Plan Documents (DPD's), which are subject to independent examination, and Supplementary Planning Documents (SPD's) which provide more detailed guidance for DPD policies, and are not subject to independent examination.

1.5 Within the Minerals and Waste Development Framework, there is also another document that sets out the how the local community will be involved in the development of the MWLDF, known as the Statement of Community Involvement (SCI), which for Bedfordshire was adopted in 2006. This is not a Minerals and Waste Development Document, though it is subject to consultation and independent examination. Together with the Regional Spatial Strategy (East of England Plan), these documents will comprise the statutory development plan, which will be the basis for future minerals and waste planning decisions. The Minerals and Waste Development Plan Documents (MWDPDs), as they are adopted, will progressively replace the adopted Bedfordshire and Luton Minerals and Waste Local Plan.

1.6 The 2007 Local Development Scheme proposed the preparation of five DPDs:

- Minerals Core Strategy
- Minerals Site Allocation Plan
- Waste Core Strategy
- Waste Site Allocation Plan
- General Environment Policies

The latest version of PPS12 produced in June 2008, suggests that Strategic sites may be included in Core Strategies. "Strategic" sites are defined as those essential for the successful implementation of the Plan. Since the majority of waste and mineral sites are essential to achieve the objectives of those Plans, they will be included in the working draft Core Strategies. In addition it is considered feasible to combine the documents containing preparatory work for the Minerals and Waste Core Strategies, into a single combined Minerals and Waste Core Strategy, since issues of the restoration of mineral void spaces, and the production of secondary aggregates, relate to both. In addition it is intended to produce a General Environment Policy DPD, concerning issues about the location and impacts of new mineral extraction and waste management sites. This is being prepared separately since alterations to national policy concerning planning controls, and changes of local circumstances, will continue to evolve at a different timescale to that of the strategic policies contained in the Core Strategy.

1.7 This MWLDS sets out the detailed timetable for the preparation of the above mentioned planning policy documents that will make up the Minerals and Waste Development Framework. Along with setting out which documents are to be produced, this MWDS highlights the main stages when stakeholders and the public may wish to be involved in the production of each plan. This MWLDS is available to purchase from the Councils or is available to download free of charge via the Councils' websites.

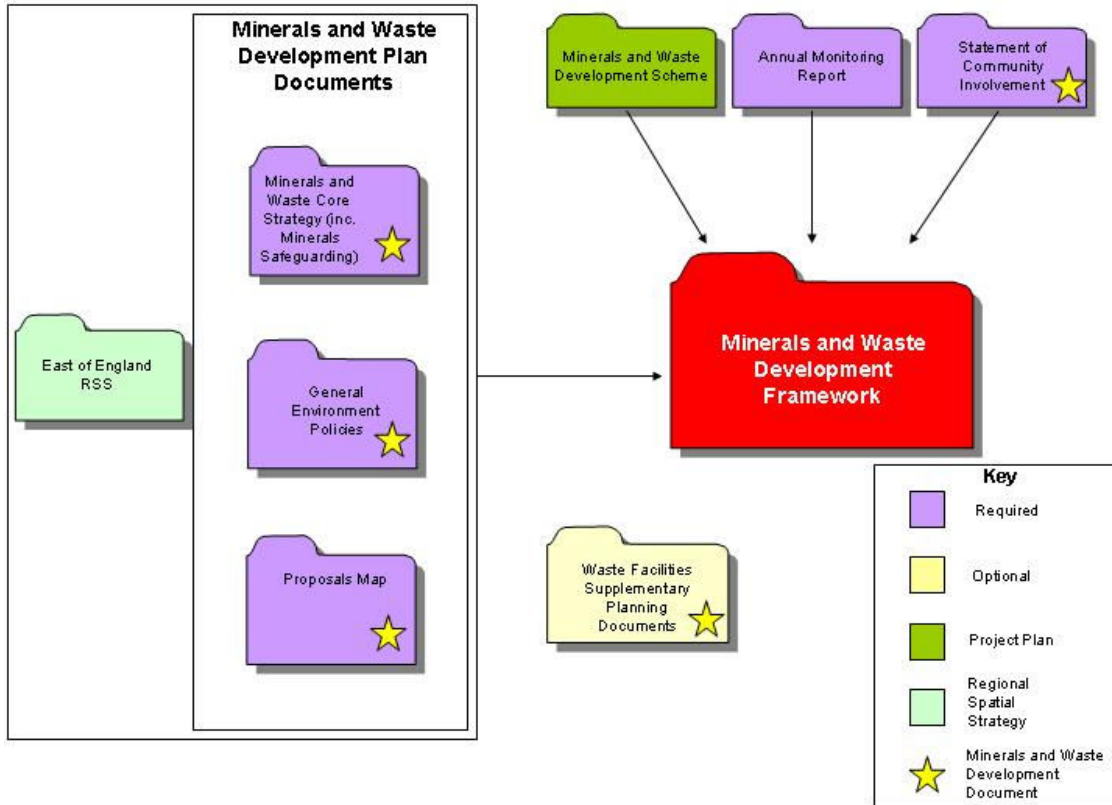


Diagram 1: The Minerals and Waste Development Framework (Adapted from ODPM: Creating Local Development Frameworks, A Companion Guide to PPS12, 2004)

2 Objectives and Content of the Minerals and Waste Development Scheme

Objectives

2.1 This Minerals and Waste Development Scheme has two main objectives. Firstly it acts as a starting point for the community and stakeholders to find out about the Councils planning policies in respect of minerals and waste issues, and what status these policies will have. Secondly, it outlines the details of, and timetable for, the production of minerals and waste development documents in detail, including timetables which will inform people when the various stages in the preparation of any particular local development document are intended to be carried out.

2.2 The Minerals and Waste Development Scheme sets out:

- A brief analysis of what will be contained within the portfolio of the Minerals and Waste Development Framework (MWDF);
- A description of all the documents within the MWDF to be prepared and the content and geographic areas to which they will relate;
- Which Minerals and Waste Development Documents(MWDD) will be development plan documents (DPDs) and which will be supplementary planning documents (SPDs);
- In the transitional period, which of the saved policies and proposals of the Bedfordshire and Luton Minerals and Waste Local Plan will be replaced by MWDD's;
- An explanation of the relationship between the documents within the MWDF;
- The planned timetable for preparing each document and the key milestones to be achieved;
- The resources required and the approach to be used for the MWDF Documents;
- An explanation of how progress against the MWDD's will be monitored and reviewed.

2.3 In addition to the Minerals and Waste Development Documents, there will also be a number of Technical Evidence Papers which will be produced for inclusion in the evidence base as to the 'soundness' of these plans at Examination.

CONTENT

Regional Spatial Strategy

2.4 The East of England Plan (the Regional Spatial Strategy) provides the context for preparation of the local level Development Plan Documents. The regional plan encompasses minerals planning policy statements, accompanying guidance and other relevant national policies to provide a strategic framework for the minerals planning authorities to prepare Development Plan Documents. For example, Policy M1: Land won Aggregates and Rock - requires Bedfordshire and Luton to maintain an annual average level of 1.93 million tonnes pa of land-won sand and gravel 2001-16. There are eight waste management policies, including Policy WM4: Regional Waste Apportionment, which for Bedfordshire & Luton sets out annual tonnages of waste to be managed to 2021. A function of the proposed DPDs is to demonstrate how these strategic policies can be implemented at the sub-regional and local level.

Minerals and Waste Development Plan Documents (MWDPDs)

2.5 The proposed Development Plan Documents shown in Diagram 1 are statutory policy documents which will form the basis for development control decisions on Minerals and Waste planning applications will be made in accordance with them, subject to any other material considerations. These Plans will carry a similar status to the former Minerals and Waste Local Plan. Development Plan Documents will be produced in consultation with stakeholders and the public, and will be subject to independent Examination. The key stages in producing MWDPDs are:-

- Evidence Gathering
- Identification of key issues and policy options
- Preferred Options published for consultation (optional)
- Consideration of comments and preparation draft Core Strategy or other DPD
- Pre-Submission Publicity
- Submission of Core Strategy (or other DPD) to Secretary of State
- Examination by Inspector
- Inspectors Binding Report
- Adoption
- Monitoring

2.6 The Town and Country Planning (Local Development) (England) Regulations 2004 and Amendment Regulations 2008 also require, for each Plan, production of:-

- A Statement of Conformity with the East of England Plan;
- An explanation of how a new Plan relates to “saved” planning policies contained in the current Minerals and Waste Local Plan; and
- A description of the stakeholder and public involvement undertaken and how this accords with the Statement of Community Involvement.

Proposals Map

- 2.7 A Proposals map will be produced in parallel with the production of the MWDPDs and updated as plans are adopted. It will illustrate all the proposals and policies contained within the Minerals and Waste DPD's and be in conformity with the Minerals and Waste Core Strategy, and the General and Environmental Policies DPD, as well as National and Regional Guidelines. This is in accordance with Regulation 9 of the Town and Country Planning (Local Development) (England) Regulations 2004.

Minerals and Waste Supplementary Planning Documents (MWSPDs)

- 2.8 Supplementary Planning Documents (SPDs) are intended to elaborate on adopted policies. While they are subject to public consultation, there is no formal Examination stage, and have the status of being a "material consideration" in the determination of a planning application.
- 2.9 Bedfordshire County Council and Luton Borough Council adopted an SPD entitled "Managing Waste in New Facilities" in April 2006. It provides further detail regarding saved policies W5 and W6 of the adopted Minerals and Waste Local Plan of 2005. This Document provides guidance on reducing, recycling, and recovering waste during demolition, construction and occupation of new developments, and embedding waste storage and collection facilities into new developments. The adopted SPD is intended to remain in force, and fulfil the vital function of assisting in waste reduction and promoting storage of recyclable materials and wastes. It will be reviewed at a later date when saved policies W5 and W6 have been replaced. No additional SPDs are proposed.

Bedfordshire Statement of Community Involvement (SCI)

- 2.10 Bedfordshire County Council adopted their Statement of Community Involvement in October 2006. It explains how the general public and others with interest in development plans can be involved in the Minerals and Waste Development Framework process.

The stages involved in producing the Statement of Community Involvement were:

- Scoping
- Pre Production Consultation (Required by Regulation 25)
- Production of preferred options (Required by Regulation 26)
- Revised Document Submitted to Secretary of State
- Public Consultation Period
- Examination
- Inspectors Binding Report
- Adoption
- Monitoring

- 2.11 Now that this Statement of Community Involvement is adopted, the Councils will be monitoring its use, so that techniques for community engagement and involvement, and the range of organisations engaged, are sufficient and appropriate. If necessary, the SCI will be reviewed and revised.

Sustainability Appraisal

- 2.12 The Sustainability Appraisal (SA) of Plans, required by S.19 (5) of the Planning and Compulsory Purchase Act 2004, is an appraisal of the economic, social and environmental sustainability of a plan. This also incorporates the requirements of the European Directive on Strategic Environmental Assessment. The SA should perform a key role in providing a sound evidence base for the plan and form an integrated part of the plan preparation process. The SA informs the evaluation of alternatives so as to demonstrate that the eventual plan is the most appropriate, given the reasonable alternatives. This will be carried out by Consultants.

Technical Evidence Papers

- 2.13 A series of Technical Evidence Papers will accompany the Minerals and Waste Combined Core Strategy and the General Environment Policies DPD. A preliminary list is set out here. However, this list will continue to evolve as the documents are progressed.

Minerals and Waste Core Strategy DPD includes:

1. Statement of Conformity with the Regional Spatial Strategy.
2. The relationship between the Minerals and Waste Core Strategy and the saved policies of the Minerals and Waste Local Plan.
3. Summary of Community Engagement undertaken and its compliance with the adopted Statement of Community Involvement.
4. Waste Data.
5. The Need for additional Waste Management Facilities
6. A Summary of the alternative options considered.
7. Appropriate Assessment
8. Sustainability Assessment
9. Strategic Flood Risk Assessment
10. Relationship between the Waste Core Strategy and the Community Strategies.
11. Equalities Impact Assessment.
12. Bedfordshire Silica Sands Study 2006/06 (by Cuesta Consulting Limited)
13. Bedfordshire Aggregates Landbank Study 2005 (by Cuesta Consulting Limited)
14. Reports of Annual Monitoring Surveys for Aggregates and Wastes.
15. Annual Monitoring Reports.

General Environment Policies DPD:

1. Statement of conformity with the Regional Spatial Strategy.
2. The relationship between the General Environment Policies DPD and the saved policies of the Minerals and Waste Local Plan.
3. Summary of Community Engagement undertaken and its compliance with the adopted Statement of Community Involvement.
4. A Summary of the alternative options considered.
5. Appropriate Assessment
6. Sustainability Assessment
7. Relationship between the Waste Core Strategy and the Community Strategies.
8. Equalities Impact Assessment.

Annual Monitoring Report

2.14 A further document which is required to be produced is an Annual Monitoring Report (AMR). This will assess, for each financial year, the progress made in Plan preparation, and monitor the effectiveness of policies and proposals. An AMR is particularly useful in determining:-

- Whether targets and milestones have been met, and changing circumstances;
- Policy effectiveness, particularly regarding minerals and waste targets;
- The need to review any policies in the light of findings above; and
- The need to review this Development Scheme, due to monitoring implications or legislative changes.

Indicators

2.15 To enable monitoring, appropriate indicators to monitor and assess actual progress against targets will be set. Guidance sets out that there needs to be an objective led approach to MWDF monitoring, which should:

- Ensure clear links from objectives through to policies, implementation programmes and to output targets and related indicators;
- Focus on key objectives rather than monitoring a wide range of indicators not directly relevant to policy performance;
- Provide sufficient consistency in terms of local authority monitoring approaches to enable comparisons to be made;
- Allow transparency and accountability in terms of delivery;
- Facilitate more informed policy and decision making.

3 THE MINERALS AND WASTE DEVELOPMENT DOCUMENTS: PROGRAMME MANAGEMENT FOR PREPARATION

OVERVIEW

Saved Policies

3.1 The Bedfordshire and Luton Minerals and Waste Local Plan, 2000 – 2015, was adopted in January 2005, and was automatically saved until January 2008. However, it is anticipated that the new generation of plans will not be adopted until 2011, which could have left a potential three year 'gap' in terms of planning policies. A Government Protocol was published in August 2006, setting out how policies could be saved over the longer term, and which involved giving the Government Office sufficient notice of intent, and making a formal request. Confirmation was received from Go-East on the 14th September 2007 that all minerals and waste policies have been saved until replaced by the new MWDF policies, except two waste policies considered "expired", namely:

- W10 (Household Waste Recycling Centres); and
- W15 (Pre-landfill treatments for biodegradable waste).

Minerals

3.2 In relation to minerals the following preparatory work has been undertaken:-

- Minerals Core Strategy and Site Allocations Plans Issues and Options stage Consultation documents underwent public consultation in February 2006.
- A Minerals Core Strategy - Preferred Options Consultation Paper (published for consultation 19th September 2007-31st October 2007) which set out core policy proposals for mineral development; and
- A Minerals Site Allocations Plan - Preferred Options Consultation Paper (published at the same time for public comment) which set out preferred site allocations for future mineral working.
- A new site proposal (Clipstone-reference MD50) necessitated additional consultation 28th April-2nd June 2008.

Waste

3.3 In relation to waste the following preparatory work has already been undertaken:-

- Waste Core Strategy Issues & Options Consultation Paper I – with policy issues presented for comment which underwent public consultation from 1st October to 30th November 2007.
- Waste Site Allocations Plan Issues & Options Consultation Paper II (same dates) which set out a portfolio of potential new sites for waste facilities nominated by waste operators and landowners. The Paper also acted as a call for new site nominations. Following this Paper, a further eight waste sites were put forward for possible inclusion within the Plan, and there was also a site amendment regarding capacity. This led to additional consultation from 28th April –2nd June, 2008, with an intended next stage of preparing Preferred Options Waste DPDs.

Combined Minerals and Waste Core Strategy

- 3.4 It is now envisaged that a combined Minerals and Waste Core Strategy, including Strategic Sites, will be produced, which will further develop the work already carried out, as described above. The intended programme anticipates adoption of the Plan by January 2012.
- 3.5 There are cross connecting issues such as the restoration of mineral voids, and the provision of secondary aggregates from construction and demolition wastes, which mean that it is appropriate for the Waste and Mineral Core Strategies to merge into a single Core Strategy DPD.

General Environmental Policies

- 3.6 The General and Environmental Policies form a separate section in the Bedfordshire and Luton Minerals and Waste Local Plan 2000 - 2015. These Policies provide the basis for assessing site specific issues concerning the location and impacts of minerals and waste developments, including schemes for their reclamation. The current policies from the adopted Minerals and Waste Local Plan are saved, until replaced by a General Environment Policy DPD, scheduled to be adopted by June 2014.

Supplementary Planning Document

- 3.7 Saved Policies W5 and W6 of the adopted Local Plan underpin the Supplementary Planning Document 'Managing Waste in New Developments' as indicated in paragraph 2.9. Specifically, the SPD aims to encourage the reduction of waste at source in the construction and development process (and especially construction and demolition wastes), through Waste Audits; as well as providing guidance on the provision of waste collection and storage facilities in households, Centralised Facilities, Household Waste Recycling Centres, Commercial Developments, and Mixed Developments.

Other Development Plans

- 3.8 Bedford Borough Council, Central Bedfordshire Council, and Luton Borough Council, are each producing Local Development Frameworks for their areas, which cover non-mineral and waste planning matters. Under the terms of a statutory instrument ('The Luton and South Bedfordshire Joint Committee Order 2007') the functions of this joint committee excluded minerals and waste development planning. This meant that Luton Borough Council retained responsibility for these subject areas.

4. Minerals and Waste Development Document Profiles

Combined Minerals and Waste Core Strategy, including Strategic Sites.

4.1 The preparatory work carried out so far will be merged into one Minerals and Waste Core Strategy Development Plan Document. However, prior to merging these DPDs into one, the key work will be to:

- undergo public consultation and engagement on the preparatory work for a working draft Waste Core Strategy, in the autumn of 2009;
- carry out preparatory work on Mineral Safeguarding Areas and, as part of the preparatory work for a working draft Mineral Core Strategy, undergo publicity and consultation, during 2009;

- following which a combined Minerals and Waste Core Strategy will be prepared, for Submission to the Secretary of State

4.2 The Minerals and Waste Core Strategy will include Strategic Sites, for both mineral working and waste management, and eliminate the need for separate Site Specific Proposals DPDs. Non-strategic sites that come forward as planning applications, will be considered on their merits, according to specific criteria.

Working Draft Minerals Core Strategy, including Strategic Sites.

Sets out the vision, objectives and strategy for minerals development, and identifies strategic sites.

Overview	
Prepared with	Luton Borough Council, Bedford Borough Council, and Central Bedfordshire Council.
Coverage	The administrative area of Luton, Bedford Borough, and Central Bedfordshire.
Timetable	
Stage	Dates
Evidence Gathering	January – March 2006
Issues and Options Consultation	February 2006 – April 2007
Supplementary Issues and Options	March-April 2007
Preferred Options Consultation	September-October 2007
Additional mineral site consultation	April - June 2008.
Publicise Mineral Safeguarding Areas	September-October 2009
Arrangements for Production	
Organisational lead	Planning Head of Service in Bedford Borough Council, Central Bedfordshire Council, and Luton Borough Council.
Political Management	Portfolio Holders of Bedford Borough Council, Central Bedfordshire Council, and Luton Borough Council.
Internal resources	Joint Minerals and Waste Statutory Review Team. Additional input will also be required from development control, waste management, transportation, and other relevant officers in order to carry out the SA.
External Resources	Will need to involve an external facilitator to run focus groups with stakeholders.
External Community and Stakeholder Involvement	Community Engagement for the Minerals Safeguarding evidence will be measured against the SCI (October 2006).
Review	Annual monitoring from adoption via the Annual Monitoring Report of the combined Minerals and Waste DPD. A review triggered as required by monitoring.

Working Draft Waste Core Strategy including Strategic Sites

Sets out the vision, objectives and strategy for waste development and identifies strategic sites.

Overview	
Prepared with	Luton Borough Council, Bedford Borough Council, and Central Bedfordshire Council.
Coverage	The administrative area of Luton, Bedford Borough, and Central Bedfordshire.
Timetable	
Stage	Dates
Evidence Gathering	February 2006- April 2007
Issues and Options Consultation (Regulation 25)	May 2007- June 2008
Preferred Options Consultation.	September-October 2009
Arrangements for Production	
Organisational Lead	Planning Head of Service in Bedford Borough Council, Central Bedfordshire Council, and Luton Borough Council.
Political Management	Portfolio Holders of Bedford Borough Council, Central Bedfordshire Council, and Luton Borough Council.
Internal Resources	Joint Minerals and Waste Statutory Review Team. Additional input will also be required from development control, waste management, transportation, and other relevant officers in order to carry out the SA.
External Resources	Will need an external facilitator to run focus groups with stakeholders. Will require waste consultants to carry out some work on behalf of the Councils, and consultants to carry out SA.
External Community and Stakeholder Involvement	Consultation will be carried out in accordance with the Statement of Community Involvement
Review	Annual monitoring from adoption via the Annual Monitoring Report of the combined Minerals and Waste DPD. A review triggered as required by monitoring

Combined Minerals and Waste Core Strategy

Prepared with	Luton Borough Council, Bedford Borough Council, and Central Bedfordshire Council.
Coverage	The administrative area of Luton, Bedford Borough, and Central Bedfordshire.
Conformity	The Minerals and Waste Core Strategy will be in general conformity with National Planning Policy, and the East of England Plan.
Status	Development Plan Document
<u>Timetable</u>	
<u>Stage</u>	<u>Dates</u>
Pre-Submission Publicity	October 2010-November 2011.
Submission to Secretary of State	January 2011
Pre-Examination Meeting	February 2011 – April 2011.
Examination in Public	May 2011 to July 2011
<u>Receipt of Inspectors report</u>	September 2011
<u>Adoption</u>	January 2012
<u>Review</u>	Annual monitoring from adoption, with a review to be triggered as required.
<u>Arrangements for production</u>	
Organisational Lead	Planning Head of Service in Bedford Borough Council, Central Bedfordshire Council, and Luton Borough Council.
Political Management	Portfolio Holders of Bedford Borough Council, Central Bedfordshire Council, and Luton Borough Council.
Internal Resources	Joint Minerals and Waste Statutory Review Team. Supplementary input will also be required from development control, waste management, transportation, and other relevant officers to carry out work on the Sustainability Appraisal.
External Resources	Consultants will be needed for carrying out a Sustainability Appraisal of the Core Strategy before Submission.
External Community and Stakeholder Involvement	Engagement will be carried out in accordance with the Statement of Community Involvement.
Review	Assess via Annual Monitoring Report from adoption.

General Environment Policies

The General/Environment section of the Local Development Framework contains generic development control policies and sets out the objectives and policies for environmental protection.

Overview

Prepared with	Bedford Borough Council, Central Bedfordshire, and Luton Borough.
Coverage	The administrative area of Bedford Borough, Central Bedfordshire, and Luton.
Conformity	The General Environment policies will be in general conformity with National Planning Policy and the East of England Plan.
<u>Timetable</u>	
<u>Stage</u>	<u>Dates</u>
Evidence Gathering	February-March 2012
Initial Publicity and Consultation	April-August 2012
“Preferred Options”/Options refinement, publicity, and consultation.	September- December 2012
Pre-Submission Publicity	March 2013 to May 2013
Submission to Secretary of State	June 2013
Pre-Examination Meeting	July- September 2013
Examination in Public	October- December 2013
Receipt of Inspectors Report	February 2014
Adoption	June 2014
<u>Arrangements for production</u>	
Organisational Lead	Planning Head of Service in Bedford Borough Council, Central Bedfordshire Council, and Luton Borough Council.
Political Management	Portfolio Holders of Bedford Borough Council, Central Bedfordshire Council, and Luton Borough Council.
Internal Resources	Joint Minerals and Waste Statutory Review Team. Supplementary input will also be required from development control, waste management, transportation and other relevant officers to carry out work on the Sustainability Appraisal.
External Community and Stakeholder Involvement	Consultation will be carried out in accordance with the Statement of Community Involvement.
Review	Assess via Annual Monitoring Report from adoption

Minerals and Waste Development Plan Proposals Map

Will illustrate all the Proposals and Policies contained within the Minerals and Waste DPD's on an Ordnance Survey basis.

<u>Overview</u>	
Prepared with	Bedford Borough, Luton Borough Council and Central Bedfordshire
Coverage	The administrative area of Bedford Borough, Central Bedfordshire, and Luton Borough.
Status	Development Plan Document
Conformity	The Proposals Map will be in conformity with Minerals and Waste DPDs.
Other Information	To be prepared as a DPD but not subject to independent examination.
<u>Timetable</u>	
The Proposals Map will be produced in parallel with the production of the DPDs, and updated as and when relevant Minerals and Waste DPDs are adopted.	
<u>Arrangements for production</u>	
Organisational Lead	Planning Head of Service in Bedford Borough Council, Central Bedfordshire Council, and Luton Borough Council.
Political Management	Portfolio Holders of Bedford Borough Council, Central Bedfordshire Council, and Luton Borough Council.
Internal Resources	Joint Minerals and Waste Statutory Review Team.
External Resources	Will require external Graphic Design Services.
External Community and Stakeholder Involvement	Consultation in conjunction with the relevant DPD.
Review	Proposal Map alterations will linked to review of each relevant DPD.

Annual Monitoring Report

To assess the implementation of the Minerals and Waste Development Scheme and the extent to which the saved policies within the current adopted Minerals and Waste Local Plan are being achieved. As the saved policies of the adopted Minerals and Waste Local Plan are replaced by the adoption of the relevant Minerals and Waste Development Documents, these will be incorporated into the Annual Monitoring Report.

Overview

Prepared with	Bedford Borough Council, Luton Borough Council and Central Bedfordshire Council.
Coverage	The administrative area of Bedford Borough, Central Bedfordshire, and Luton.
Status	Neither DPD nor SPD
Conformity	Required by PPS12.
<u>Timetable</u>	
Stage	Dates
Period of monitoring for minerals and waste developments.	Annual production, based on each financial year (April 1 st to 31 st March.).
Period of monitoring of Minerals and Waste Development Scheme.	Up to date of submission of AMR.
Date of Submission	No later than December after each financial year.
<u>Arrangements for production</u>	
Organisational Lead	Planning Head of Service in Bedford Borough Council, Central Bedfordshire Council, and Luton Borough Council.
Political Management	Portfolio Holders of Bedford Borough, Central Bedfordshire, and Luton Borough Council.
Internal Resources	Joint Minerals and Waste Statutory Review Team employed by Central Bedfordshire, but working also on behalf of Bedford Borough and Luton Borough. Supplementary input will also be required from development control, waste management, transportation, and other relevant officers.
External Resources	
External Stakeholder Resources	Waste Collection Authority resources.
External community and stakeholder involvement	Information from minerals and waste operators.
Review	Annually.

The GANTT chart at Appendix A sets out the timescales for the production of each of the Development Plan Documents, the Proposals Map, and Annual Monitoring Report.

5. Resources

The following internal resources will be necessary in preparing the Local Development Framework:

- Appropriate managers at Luton Borough Council, Bedford Borough Council, and Central Bedfordshire Council.
- Joint Minerals and Waste Planning Unit Team.
- Team Leader Minerals and Waste Planning

Breakdown of the Minerals and Waste Development Framework Team

Staff Member	Role	Time spent of MWDF
Principal Planning Officer	Principal Minerals and Waste Planning Officer	100 %
Planning Officer	Minerals and Waste Planning Officer	100%
Planning Officer	Minerals and Waste Planning Officer	100%

5.1 The Councils will require other resources in preparing the local development framework, such as:

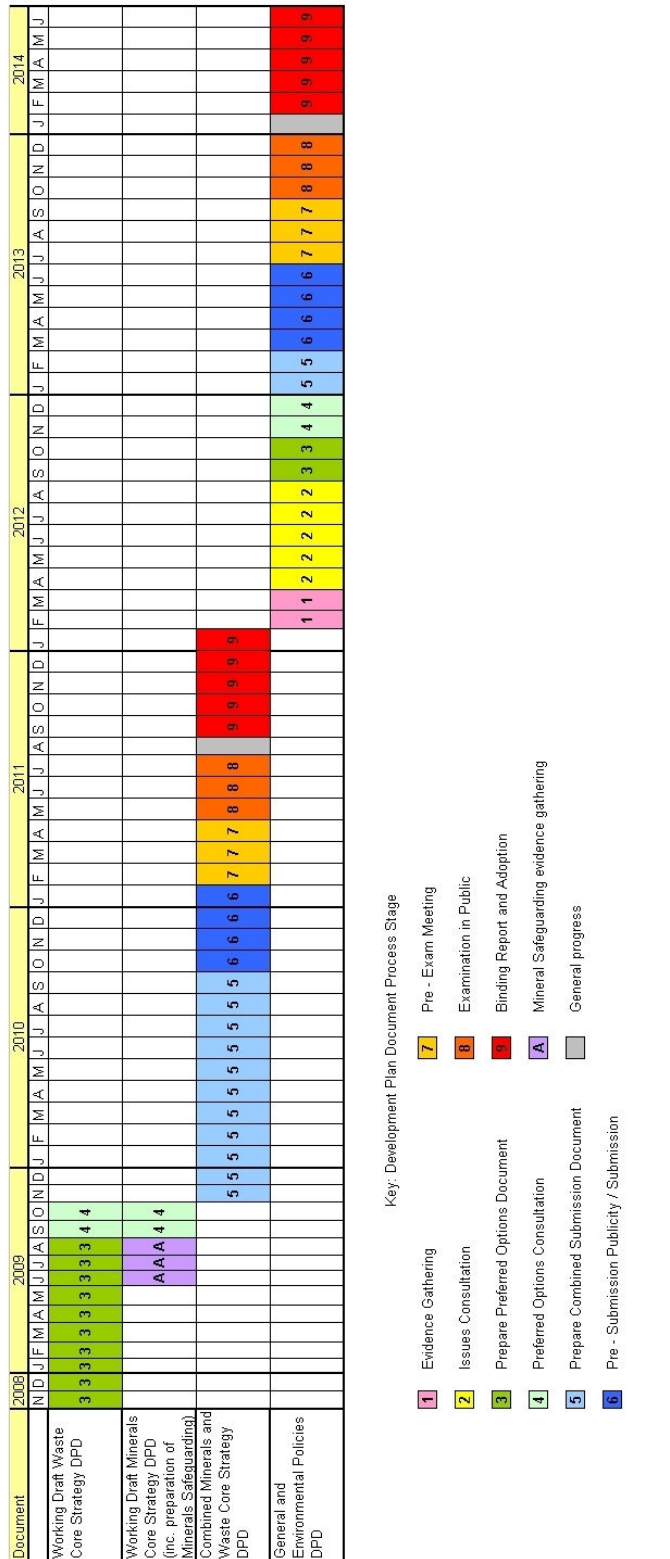
- Consultants have and will be engaged on specific projects where there is a lack of capacity or expertise in house, particularly in the Sustainability Appraisal process. Consultants were previously successfully employed in the production of the Statement of Community Involvement, and the Supplementary Planning Document 'Managing Waste in New Developments'.
- Temporary staff may be required to assist with the public consultation stages where there are heavy workloads.

6. Risk Assessment

In preparing the Local Development Scheme, it was found that the main areas of risk relate to:

- **Staffing Levels:** Currently there are three full time members of staff working on the Minerals and Waste Development Framework. There are risks to the timetable, should officers leave service or fall ill, or there may be problems in recruiting staff. These risks will be mitigated by prompt action to re-deploy resources if necessary.
- **Arrangements for engaging and seeking the approval of Members of the three Authorities to proceed to the next stage in the adoption of a Development Plan Document:** This may contribute to potential delay, since three authorities have ownership of the Minerals and Waste Local Development Documents.
- **The Capacity of Outside Agencies:** A number of external agencies will be involved in the production of the Minerals and Waste Development Framework. An issue relates to the capacity of the consultancy sector in general to cope with widespread demand nationally. In order to try and reduce this risk, the Councils will try and engage with the various organisations as soon as possible, to enable them to plan their work, and programme their timing for responding to consultation and engagement.
- **Provision of information by key stakeholders and organisations:** There may be instances when key organisations are unable to provide timely information essential to the production of Development Documents, including the Annual Monitoring Report. Project planning will seek to mitigate this potential problem.
- **Legal challenge:** This will be minimised by extensive work to ensure that the MWDPDs are “sound”, prepared in accordance with relevant legislation and regulations, and founded on a robust evidence base, together with a well audited stakeholder and community engagement.
- **Programme Slippage:** Each stage of Plan preparation will be subject to Project planning, which will include making contingency allowances. For example, to allow for changes or additional evidence preparation before Submission of a DPD to the Secretary of State; and for adoption by three Councils. All plans will be subject to regular review related to circumstances current at the time.

Bedford Borough, Central Bedfordshire & Luton Borough Council Minerals and Waste Development Scheme



Appendix A: Timetable for the Production the Minerals and Waste Development Plan Documents.

Appendix B: Glossary

AMR	Annual Monitoring Report
A document to be produced each year showing progress in achieving the timetable set out in the LDS and setting out revisions to the LDS	
DPD	Development Plan Document
Any part of the LDF that forms part of the statutory development plan – these are: Core Strategy, Site Allocations Maps and Proposals Map. (Includes LDD's but not SCI or SPD's)	
EiP	Examination in Public
An examination chaired by an independent inspector into the soundness of the LDD's	
GO-East	Government Office for the East of England
Regional government office (based in Cambridge) responsible for implementing national policy in the region and ensuring that Local Authorities policies and plans accord with National Guidance	
MWDD	Minerals and Waste Development Document
A document that is included in the portfolio that makes up the Minerals and Waste Development Framework. Can include Minerals and Waste Development Plan Documents, Minerals and Waste Supplementary Planning Document or SCI	
MDPD	Minerals Development Plan Document
The individual documents that set out planning policies for specific minerals topics or for geographical areas	
MWDPD	Mineral and Waste Development Plan Document
The individual documents that set out planning policies for specific minerals and waste topics or for geographical areas	
MWDF	Minerals and Waste Development Framework
The collective name given to all those policies and documents forming the planning framework for the County	
MWDS	Minerals and Waste Development Scheme
A project management document setting out what the LDF will contain, a timetable for its production, proposals for monitoring and review	
MWLP	Minerals and Waste Local Plan
The plan that set out polices for controlling minerals and waste development and proposals for particular areas/sites before the introduction of the Planning and Compulsory Purchase Act 2004	
RSS	Regional Spatial Strategy

Overarching strategy produced by Regional Planning Body, with broad land use, transport and other policies to inform LDF's, will form part of the Statutory Development Plan. Known as the East of England Plan	
Spatial Planning	An approach to planning that ensures the most efficient use of land by balancing competing demands. Does not consider just the physical aspects of location/landuse but also economic, social and environmental matters.
SA	Sustainability Appraisal
An appraisal of the impacts of policies and proposals on economic, social, and environmental issues.	
SCI	Statement of Community Involvement
This document sets out how the local planning authority will involve and consult the public in the production of the LDF and on major development control matters	
SEA	Strategic Environmental Assessment
An assessment of the potential impacts of policies and proposals on the environment, to include proposals for the mitigation of impacts.	
SPD	Supplementary Planning Documents
Introduced under the Planning Act 2004 to replace SPG's . A document providing an elaboration of policies, design guidance, site development guidance, etc.	
SPG	Supplementary Planning Guidance
Documents produced under the old system providing an elaboration of policies, design guidance, site development guidance	
WDD	Waste Development Plan Document
The individual documents that set out planning policies for specific waste topics or for geographical areas	

Appendix C: List of saved Local Plan Policies.

**SAVED POLICIES CONTAINED IN BEDFORDSHIRE & LUTON MINERALS AND
WASTE LOCAL PLAN 2000-2015 (ADOPTED JANUARY 2005)**

- M1 Minerals extraction strategy
- M2 Aggregates Landbank
- M3 Silica Sand Landbank
- M4 Protection of Mineral Resources / Mineral Consultation Areas
- M5 Rationalisation of reserves and restoration of old sites
- M6 Requirements for determination of minerals applications
- M7 Importation of minerals for processing
- M8 Borrow Pits
- M9 Rail aggregate depots
- W1 Key principles
- W2 Imported wastes
- W3 County Self-Sufficiency
- W4 Waste minimisation
- W5 Management of waste at source: Waste Audits
- W6 Management of waste at source: Provision of facilities with new development
- W7 Preferred locations for integrated waste management facilities
- W8 Resource recovery
- W9 Waste Transfer and Materials Recovery Facilities
- W11 Composting
- W12 Anaerobic Digestion
- W13 Energy Recovery Plant
- W14 Non-inert landfill provision

- W16 Landfill Gas
- W17 Land raising
- W18 Sewage Treatment Works
- W19 Clinical waste incineration facilities
- W20 Inert Waste Recycling
- W21 Inert Waste Landfill
- W22 Safeguarding existing sites
- GE1 Matters to be addressed in planning applications
- GE2 Restoration / improvement of Marston Vale
- GE3 Environmental Improvement of the Greensand Trust area
- GE4 Environmental Improvement of Ivel and Ouse Valleys (The Ivel and Ouse Countryside Project)
- GE5 Protection of Green Belt land
- GE6 Protection of Best and Most versatile agricultural land
- GE7 Protection of the Chilterns Area of Outstanding Natural Beauty (AONB) (6.7)
- GE8 Protection of AGLV
- GE9 Landscape protection and Landscaping
- GE10 Protection / enhancement of trees and woodlands
- GE11 Protection of sites of national nature conservation importance
- GE12 Protection of locally designated nature conservation sites, regionally important geological / geomorphological sites (RIGS) and undesignated sites of significant conservation interest
- GE13 Species and Habitat Protection and Enhancement
- GE14 Archaeology
- GE15 Statutorily designated Historic Buildings and Sites
- GE16 Local Historic Buildings, Conservation Areas and Historic Environment sites

GE17 Pollution control

GE18 Disturbance

GE19 Flooding

GE20 Water resources

GE21 Public Rights of Way

GE22 Transport: alternative means

GE23 Transport: suitability of local road network

GE24 Ancillary minerals and waste developments

GE25 Buffer zones

GE26 Restoration

GE27 Aftercare